

**Number**  
#26-69-01

**Date**  
May 26, 2026

**Of interest to**  
County Directors  
Social Services Supervisors and  
Staff  
County Directors  
County attorneys  
County Boards  
Legislative Staff

**Action/due date**  
Please read information and  
prepare for implementation

**Expiration date**  
May 26, 2028

## 2025 Social Services Block Grant Annual Report

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### Topic

Describes federal Social Services Block Grant (SSBG) requirements and expenditures in Minnesota.

### Purpose

Provide guidance to county agencies and invite public input on use of SSBG funds.

### Contact

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### Signed



REBECCA ST. GEORGE  
Assistant Commissioner  
Child Safety and Permanency Administration

### Terminology notice

The terminology used to describe people we serve has changed over time. The Department of Children, Youth, and Families (DCYF) supports the use of "People First" language.

# I. Public input

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The Minnesota Department of Children, Youth, and Families (DCYF) hereby gives notice of the Social Services Block Grant (SSBG) report to Minnesota citizens for review and comment. To fulfill federal public input requirements, the department publishes this annual SSBG report pursuant to Title XX, section 2004, of the Social Security Act (as enacted in the Omnibus Budget Reconciliation Act of 1981, [Pub. L. No. 97-35] codified at 42 U.S.C. § 1397c). This report reflects:

- Actual Social Services Block Grant expenditures for state fiscal year (SFY) 2025, from July 1, 2024, through June 30, 2025.
- The department's plans to expend Social Services Block Grant funds for SFY 2027, from July 1, 2026, through June 30, 2027.

Because funds are administered at the county level, county agency staff must review and make available to the public the contents of this report and solicit public comment on the use of SSBG funds. This can be incorporated into ongoing quality control and public input processes that agencies have in place. A variety of means can be used to solicit public comment, including newspaper articles/ads; county websites; community meetings; public hearings; board, advisory and partner agency meetings; public notice; radio public service announcements; client survey/complaints; letters to providers; annual county conference; and word of mouth.

Public comments and feedback on state guidelines for the use of SSBG funds should be sent to:

Andrew Richter, Communications Coordinator  
Child Safety and Permanency Administration  
P.O. Box 64943  
St. Paul, MN 55164  
[andrew.richter@state.mn.us](mailto:andrew.richter@state.mn.us)

# II. Background

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Social Services Block Grants enable each state to meet the needs of its residents through locally relevant social services. These grants support programs that allow communities to achieve or maintain economic self-sufficiency to prevent, reduce, or eliminate dependency on social services.

## A. Services funded by SSBG must be directed at one or more of five broad statutory goals that include:

- Achieving or maintaining economic self-support to prevent, reduce, or eliminate social service dependency
- Achieving or maintaining self-sufficiency, including the reduction or prevention of social service dependency
- Preventing or remedying neglect, abuse, or exploitation of children and adults unable to protect their own interests, or preserving, rehabilitating, or reuniting families

- Preventing or reducing inappropriate institutional care by providing community- and home-based care, or other forms of less intensive care
- Securing referral or admission for institutional care when other forms of care are not appropriate or providing services to individuals in institutions.

## **B. Vulnerable Children and Adults Act (VCAA)**

The 2003 Minnesota Legislature enacted the Children and Community Services Act (CCSA), which consolidated 15 separate children and community services grants, including SSBG, into a single consolidated fund. This gave county agencies more flexibility to ensure better outcomes for children, adolescents, and adults needing services. The 2011 Minnesota Legislature revised CCSA, creating the Vulnerable Children and Adults Act, [Minnesota Statutes, Chapter 256M](#), establishing a fund to address the needs of vulnerable children, adolescents, and adults.

Social Services Block Grant funds are administered under Vulnerable Children and Adults Act service plans through county social services agencies. Service plans were submitted to the department in 2012 and remain on file. Plans must be updated, as needed, to reflect significant changes in county policy and procedures regarding requirements and use of funds. County social service agencies use local funding and other revenue sources to supplement the consolidated grant to meet client needs.

## **C. Lead agency transition to the Department of Children, Youth, and Families**

[Laws of Minnesota 2023, chapter 70](#), article 12, sections 1-35 created the new Minnesota state agency, the Department of Children, Youth, and Families (DCYF). DCYF launched on July 1, 2024, led by governor-appointed Commissioner Tikki Brown. Programs identified to transfer from the Department of Human Services (DHS), including VCAA and federal SSBG programmatic and administrative oversight, and state and federal funding, transitioned to DCYF between July 1, 2024, and June 30, 2025. The SSBG pre-expenditure report and application for fiscal year 2027 funding will reflect DCYF as the lead state agency for SSBG. DHS retains oversight of policy and reporting on the use of funds and expenditures for adult service recipients who are vulnerable and maltreated under [Minnesota Statutes 626.557](#). DCYF partners with DHS to administer grant allocations to counties, data reporting by counties and federal drawdowns of SSBG to serve vulnerable adults under VCAA.

## III. Use of funds

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### A. Fees

Recipients of the following programs are eligible for services and not charged a fee:

- Minnesota Family Investment Program (MFIP)
- Minnesota Supplemental Assistance
- General Assistance.

The following persons are also eligible for services and not charged a fee:

- Persons who adopt a child with significant needs
- Children birth through age 2 with disabilities who receive core early intervention services under Part C of the Individuals with Disabilities Education Act. [[20 U.S.C. § 1400, et seq.](#)]

DCYF staff developed a social service income eligibility and fee schedule based on the Federal Poverty Guidelines. The most recent fee schedule, bulletin [#24-69-01](#), was published on Feb. 28, 2024. County agencies have the option of using that schedule or developing a fee schedule of their own.

### B. Services

The following 29 Budgeting, Reporting, and Accounting for Social Services (BRASS) categories are reported for SSBG. Descriptions of each BRASS Code are in the department's most recent BRASS publication, bulletin [#24-32-05](#), published on June 28, 2024.

BRASS Codes include:

1. Adoption: 127 Kinship Navigator, 175 Northstar Kinship Assistance, 178 Northstar Adoption Assistance, 196 Adoptions and Kinship
2. Case Management: 115/615 Interpreter Services, 192 Family Assessment Case Management, 193/693 General Case Management, 595 Public Guardianship, 695 Guardianship/Conservatorship
3. Congregate Meals: 629 Congregate Meals
4. Counseling: 155/655 Individual Counseling, 156/656 Group Counseling, 162 Family-based Counseling Services
5. Daycare – Adults: 649 Adult Daycare
6. Daycare – Child: N/A under BRASS classification, but includes migrant daycare services
7. Education and Training: 102/602 Community Education and Prevention, 139 Educational Assistance, 163 Family-based Life Management Skills Services, 648 Money Management
8. Employment Services: 637 Employability
9. Family Planning: N/A
10. Foster Care – Adults: 681 Adult Foster Care, 698 Licensing and Resource Development
11. Foster Care – Children: 180 Treatment Foster Care, 181 Child Family Foster Care, 198 Licensing and Resource Development

12. Health-related and Home Health: N/A
13. Home-based Services: 123/623 Chore Services, 124/624 Home-based Support Services, 125/625 Homemaking Services
14. Home Delivered Meals: 628 Home Delivered Meals
15. Housing: N/A
16. Independent and Transitional Living Services: 146 Adolescent Life Skills Training, 147/647 Independent Living Skills
17. Information and Referral Services: 101/601 Information and Referral
18. Legal Services: 121/621 Legal Services, ICWA Law Center grant (not BRASS classified).
19. Pregnancy and Parenting for Young Parents: N/A
20. Prevention and Intervention Services: 103 Prevention Services; 106 Parent Support Outreach Assessment, 107 Child Welfare Assessment, 108 Family Assessment Response, 109 Concurrent Planning Assessment, 111 Mental Health Screening, 119 Court-related Services and Activities, 161 Family-based Crisis Services, 164 Family Assessment Response Services, 165 Services for Concurrent Permanency Planning, 166 Family Group Decision Making, 167 Parent Support Outreach Services, 189/589/689 Respite Care, 607 General Assessment, 419/619 Court-related Services and Activities
21. Protective Services – Adults: 603 Adult Protection Intake and Screening, 604 Adult Protection Assessment and Investigation
22. Protective Services – Children: 104 Child Protection Investigation, 110x Noncaregiver Trafficking Assessment, 171 Child Shelter
23. Recreational Services: 145/645 Social and Recreational
24. Residential Treatment Services: 183 Children's Group Residential Care, 627 Customized Living/Residential Care
25. Special Services – Disabled: 135 Family Support Grant Program, 534/634 Semi-independent Living Services (SILS)
26. Special Services – Youth: N/A
27. Substance Abuse Services: N/A
28. Transportation Services: 116/616 Transportation
29. Other services with SSBG funding: N/A

Limitations on use of SSBG grants are in Title XX of the Social Security Act, Block Grants to States for Social Services. [[42 U.S.C. § 1397d](#)]

## IV. Expenditure reports

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These reports show actual expenditures and recipients served during SFY 2025 and the intended use of funds for SFY 2027.

### A. Post-expenditure reports

The first attachment provides data on SFY 2025 expenditures and recipients served by the Social Services Block Grant.

In SFY 2025, Minnesota's SSBG funding was \$32 million (\$27.2 million in Title XX allocation, plus \$4.8 million in Temporary Assistance for Needy Families (TANF) transfer funds). A summary of SFY 2025 SSBG expenditures is as follows:

- 94.1%, \$30,050,756, used by county agencies for the provision of services
- 4.3%, \$1,379,046, used by the department for administration and programs
- 0.9%, \$273,408, for migrant daycare services
- 0.4%, \$140,000 allocation for ICWA Law Center.

SSBG funding represents a small portion of total funding expended for social services in Minnesota. In SFY 2025, SSBG funding accounted for about 5.2% of the \$619 million expended for social services considered eligible under the SSBG federal categories of services classification.

### B. Pre-expenditure reports

Federal SSBG rules require each state to report on its intended use of state payments, including information on types of activities to be supported and individuals to be served.

The Pre-expenditure Report in Attachment 2 estimates expenditures and recipients served. SSBG SFY 2027 pre-expenditures were projected based on actual expenditures and recipients for state fiscal year 2025. Should Congress elect not to fund SSBG at the same level, or if other contingencies arise, allocations may be adjusted. The reports include the transfer of Temporary Assistance for Needy Families (TANF) into SSBG. No state or local match is required for SSBG.

# Attachment 1

## Part A: SSBG Post-expenditure Report— Actual Expenditures (Minnesota) State Fiscal Year 2025 (July 1, 2024 — June 30, 2025)

Service supported with SSBG expenditures	SSBG allocation	Funds transferred into SSBG*	Expenditures of all other federal, state, and local funds**	Total expenditures
1. Adoption Services	\$321,779	\$65,519	\$9,185,324	\$9,572,622
2. Case Management	\$6,142,456	\$1,250,687	\$191,699,081	\$199,092,224
3. Congregate Meals	\$5,455	\$0	\$2,142	\$7,597
4. Counseling Services	\$161,657	\$32,915	\$3,106,833	\$3,301,405
5. Daycare – Adults	\$4,480	\$0	—	\$4,480
6. Daycare – Children	\$273,408	\$0	—	\$273,408
7. Education and Training Services	\$922,617	\$187,857	\$19,886,279	\$20,996,753
8. Employment Services	\$6,979	\$0	\$59,230	\$66,209
9. Family Planning Services	\$0	\$0	—	—
10. Foster Care Services – Adults	\$287,472	\$0	\$5,349,198	\$5,636,670
11. Foster Care Services – Children	\$3,665,471	\$746,339	\$89,797,885	\$94,209,695
12. Health-related Services	\$0	\$0	—	—
13. Home-based Services	\$108,814	\$22,156	\$3,090,310	\$3,221,280
14. Home Delivered Meals	\$8,812	\$0	\$253,716	\$262,528
15. Housing Services	\$0	\$0	—	—
16. Independent/Transitional Living Services	\$153,203	\$31,194	\$4,030,531	\$4,214,928
17. Information and Referral	\$3,824,233	\$778,666	\$67,005,763	\$71,608,662
18. Legal Services	\$556,143	\$84,732	\$10,668,628	\$11,309,503
19. Pregnancy and Parenting	\$0	\$0	—	—
20. Prevention and Intervention	\$3,829,858	\$779,811	\$89,118,137	\$93,727,806
21. Protective Services – Adults	\$1,522,594	\$0	\$25,035,112	\$26,557,706
22. Protective Services – Children	\$1,860,410	\$378,805	\$53,778,392	\$56,017,607
23. Recreation Services	\$47,011	\$9,572	\$716,397	\$772,980
24. Residential Treatment	\$1,290,283	\$262,719	\$23,231,562	\$24,784,564
25. Special Services -- Disabled	\$102,017	\$20,772	\$7,571,023	\$7,693,812
26. Special Services -- Youth at Risk	\$0	\$0	—	—
27. Substance Abuse Services	\$0	\$0	—	—
28. Transportation	\$679,012	\$138,256	\$15,071,019	\$15,888,287
29. Other Services	\$0	\$0	—	—
<b>30. Sum of expenditures for services</b>	<b>\$25,774,164</b>	<b>\$4,790,000</b>	<b>\$618,656,562</b>	<b>\$649,220,726</b>
31. Administrative costs	\$1,379,046	\$0	—	\$1,379,046
<b>32. Sum of expenditures for services and administrative costs</b>	<b>\$27,153,210</b>	<b>\$4,790,000</b>	<b>\$618,656,562</b>	<b>\$650,599,772</b>
33. Total SSBG expenditures	\$31,943,210			
34. Remaining funds to be carried over into the next fiscal year	\$0	\$0		

“—” represents a figure that was not calculated for this report or not applicable.

\* Funds transferred from TANF block grant.

\*\* Funds include federal (Title IV-E, CW-TCM, Medical Assistance (MA) waivers, Alternative Response Grants, child care grants, MA Admin, mental health (MH) grants, MA waiver case mgmt.); state (MA waivers, Alternative Response, child care grants, MFIP employment chemical dependency admin, MH grants, Developmental Disability grants, adult grants); and local (tax levy, state aids revenue in lieu of levy) sources.

**Part B: SSBG Post-expenditure Report — actual recipients (Minnesota)  
State Fiscal Year 2025 (July 1, 2024 — June 30, 2025)**

Service supported with SSBG expenditures	Children	Adults age 59 and younger	Adults age 60 and older	Adults – unknown age	Total adults	Total recipients
1. Adoption Services	3,207	211	4	0	215	3,422
2. Case Management	56,469	34,093	26,224	95	60,412	116,881
3. Congregate Meals***	0	0	0	0	0	0
4. Counseling Services	589	545	33	1	579	1,168
5. Daycare – Adults	0	0	0	2	2	2
6. Daycare – Children	579	0	0	0	0	579
7. Education and Training Services	1,553	1,000	197	1	1,198	2,751
8. Employment Services	0	0	0	1	1	1
9. Family Planning Services	0	0	0	0	0	0
10. Foster Care Services – Adults	0	1,928	966	199	3,093	3,093
11. Foster Care Services – Children	12,154	10,946	1,959	47	12,952	25,106
12. Health-related Services	0	0	0	0	0	0
13. Home-based Services	79	453	813	0	1,266	1,345
14. Home Delivered Meals	0	3	5	0	8	8
15. Housing Services	0	0	0	0	0	0
16. Independent/Transitional Living Services	669	571	2	0	573	1,242
17. Information and Referral	15,842	13,044	6,749	142	19,935	35,777
18. Legal Services	17	306	114	0	420	437
19. Pregnancy and Parenting	0	0	0	0	0	0
20. Prevention and Intervention	94,326	28,042	4,579	325	32,946	127,272
21. Protective Services – Adults	0	10,013	20,005	1,291	31,309	31,309
22. Protective Services – Children	26,642	3,533	103	78	3,714	30,356
23. Recreation Services	437	140	7	2	149	586
24. Residential Treatment	1,087	79	2	0	81	1,168
25. Special Services – Disabled	249	1,195	370	0	1,565	1,814
26. Special Services – Youth at Risk	0	0	0	0	0	0
27. Substance Abuse Services	0	0	0	0	0	0
28. Transportation	1,446	7,342	2,166	10	9,518	10,964
29. Other services	0	0	0	0	0	0
<b>30. Total recipients</b>	<b>215,345</b>	<b>113,444</b>	<b>64,298</b>	<b>2,194</b>	<b>179,936</b>	<b>395,281</b>

\*\*\* This service includes contracted congregate services. The number of recipients served is unavailable.

## Attachment 2

### Part A: SSBG Pre-expenditure Report — estimated expenditures (Minnesota) State Fiscal Year 2027 (July 1, 2026 — June 30, 2027)

Service supported with SSBG expenditures	SSBG allocation	Funds transferred into SSBG*	Expenditures of all other federal, state, and local funds**	Total expenditures
1. Adoption Services	\$321,779	\$65,519	\$9,185,324	\$9,572,622
2. Case Management	\$6,142,456	\$1,250,687	\$191,699,081	\$199,092,224
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27. Substance Abuse Services	\$0	\$0	—	—
28. Transportation	\$679,012	\$138,256	\$15,071,019	\$15,888,287
29. Other Services	\$0	\$0	—	—
30. Sum of expenditures for services	<b>\$25,774,164</b>	<b>\$4,790,000</b>	<b>\$618,656,562</b>	<b>\$649,220,726</b>
31. Administrative costs	\$1,379,046	\$0	—	\$1,379,046
32. Sum of expenditures for services and administrative costs	<b>\$27,153,210</b>	<b>\$4,790,000</b>	<b>\$618,656,562</b>	<b>\$650,599,772</b>
33. Total SSBG expenditures	\$31,943,210			
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**Part B: SSBG Pre-expenditure Report — estimated recipients (Minnesota)**  
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5. Daycare – Adults	0	0	0	2	2	2
6. Daycare – Children	579	0	0	0	0	579
7. Education and Training Services	1,553	1,000	197	1	1,198	2,751
8. Employment Services	0	0	0	1	1	1
9. Family Planning Services	0	0	0	0	0	0
10. Foster Care Services – Adults	0	1,928	966	199	3,093	3,093
11. Foster Care Services – Children	12,154	10,946	1,959	47	12,952	25,106
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27. Substance Abuse Services	0	0	0	0	0	0
28. Transportation	1,446	7,342	2,166	10	9,518	10,964
29. Other services	0	0	0	0	0	0
<b>30. Total recipients</b>	<b>215,345</b>	<b>113,444</b>	<b>64,298</b>	<b>2,194</b>	<b>179,936</b>	<b>395,281</b>

\*\*\* This service includes contracted congregate meals. The number of recipients served is unavailable.

## **Americans with Disabilities Act (ADA) Advisory**

This information is available in accessible formats for people with disabilities by calling (651) 431-4660 (voice). For other information on disability rights and protections, contact the agency's ADA coordinator.